

**BEFORE THE BOARD OF COUNTY COMMISSIONERS
FOR COLUMBIA COUNTY, OREGON**

In the Matter of Amending the Emergency)
Operation Plan- Emergency Support Function) **ORDER NO. 12-2015**
8 for Public Health and Medical Services)

WHEREAS, the Board of County Commissioners adopted the Columbia County Emergency Operation Plan by letter of promulgation dated May 26th, 2010; and

WHEREAS, the County Emergency Management Department and the Public Health Foundation of Columbia County have reviewed the Emergency Support Function for Public Health and Medical Services, and have determined that changes are necessary;

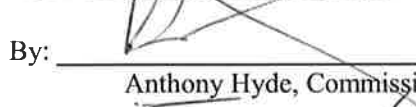
NOW, THEREFORE, IT IS HEREBY ORDERED as follows:

1. The Board of County Commissioners adopts the Emergency Support Function ESF 8 for Public Health and Medical Services ("ESF 8) which is attached hereto as Exhibit 1, and is incorporated herein by this reference.
2. The Columbia County Emergency Operation Plan is amended to replace the existing ESF 8 with the ESF 8, attached hereto.

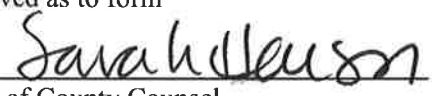
DATED this 12th day of April 2015.

**BOARD OF COUNTY COMMISSIONERS
FOR COLUMBIA COUNTY, OREGON**

By: 
Henry Heimuller, Chair

By: 
Anthony Hyde, Commissioner

By: 
Earl Fisher, Commissioner

Approved as to form
By: 
Office of County Counsel

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Exhibit “1”

**ESF 8 – Public Health and
Medical Services**

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ESF 8. Public Health and Medical Services

ESF 8 Tasked Agencies	
Primary Agencies	Public Health Foundation of Columbia County (TPHFCC) State and Local Medical Examiners
Supporting Agencies	Columbia County Emergency Management Columbia Community Mental Health Columbia County Road Department Columbia County Sheriff's Office District Attorney – Medical Examiner EMS Providers State and Local Medical Providers
Adjunct Agencies	Local medical facilities American Red Cross Veterinary Services Columbia County Vector Control Mortuary Services

1 Purpose and Scope

ESF 8 ensures that the following services are provided to disaster victims and emergency response workers to supplement disrupted or overburdened local medical personnel and facilities:

- Public health and environmental health;
- Emergency medical and dental services;
- Crisis counseling and mental health services;
- Animal and vector control
- Mortuary Services.

ESF 8 also refers to services, equipment, and personnel needed to protect the health of the public from communicable disease, contamination, and epidemics, including health and symptomatic monitoring, food and water inspections, immunization and mass prophylaxis delivery, laboratory testing, and animal health/disease management (as it pertains to potential or actual impacts on public health). Other essential tasks included within this support function involve providing professional personnel, services, and facilities to relieve victims and their families, first responders, and/or special needs populations of trauma and mental health conditions caused or aggravated by an emergency/disaster or its aftermath. Depending on the nature and severity of the incident, services and resources may be in demand for prolonged periods of time.

Note: Refer to ESF 11 for information regarding incidents/disasters potentially or actually impacting the health of livestock, wildlife, and other animals without concern for impacts to human health.

ESF 8. Public Health and Medical Services

2 Policies and Agreements

The following policies and agreements are currently in place:

- TPHFCC is under contract with Columbia County to provide public health services and is designated the public health authority as per the First Amended and Restated Columbia County Local Public Health Services Agreement signed January 22, 2014.
- Ambulance Service Area. Ordinance #90-23 establishes the authority for EMS providers to operate within the county.

3 Situation and Assumptions

3.1 Situation

- Residents of Columbia County are vulnerable to a number of disaster occurrences which could result in a need for emergency health or medical support.
- The TPHFCC, local medical facilities, and local EMS agencies are the agency/organizations primarily responsible for the day-to-day provision of health and medical services.
- A mass casualty or pandemic incident that produces a large number of patients, all needing stabilization at the same time and place, can occur in the county.
- Local EMS providers in Columbia County include:
 - MetroWest
 - Clatskanie Rural Fire Protection District
 - Columbia River Fire and Rescue
 - Mist-Birkenfeld Rural Fire Protection District
 - Scappoose Rural Fire Protection District

3.2 Assumptions

- The County will attempt, consistent with its resources, to provide an adequate response to the incident.
- The protection of life and the treatment of injured persons shall have the highest priority in emergency response operations.

ESF 8. Public Health and Medical Services

- Medical treatment of patients will be performed in accordance with guidelines established by the Oregon Medical Board and Oregon Health Authority – Public Health Division.
- Transportation of medical patients to receiving hospitals will be accomplished on a schedule of priority based upon the extent and severity of the person’s injuries or conditions. Initial medical transport destination of patients will be determined by use of an acceptable communication method. Suspected or confirmed cases of certain communicable diseases will be given priority for transport.
- Ambulance service providers within Columbia County, will be the initial providers of emergency medical services in incidents involving mass casualties and suspect or confirmed communicable disease. These transports will be supplemented by other ambulances via mutual-aid agreements with neighboring counties, private ambulance service agreements, as well as State and Federal agencies.

4 Roles and Responsibilities

The roles and responsibilities for each agency supporting the emergency response will vary depending the nature and extent of the incident, as well as the resources available.

Task assignments for emergency medical operations shall be consistent with those outlined in the Basic Plan section of the EOP for Columbia County, its Annexes and EOC Operating Guidelines.

4.1 EOC Command Staff

4.1.1 Agency Representatives

- TPFCC will provide a representative to the EOC while it is activated.

4.1.2 PIO

- Depending on the nature of the incident, ensure that appropriate notifications are made in a timely fashion.

4.1.3 Safety Officer

- Ensure the safety of EOC staff and EOC environment.
- Coordinate continued scene security and assistance for all of the investigatory agencies such as the National Transportation Safety Board (NTSB), Federal Aviation Administration (FAA), Federal Bureau of Investigation (FBI), etc.

ESF 8. Public Health and Medical Services**4.2 Other EOC Staff****4.2.1 EOC Manager**

- Advise the Board of County Commissioners (BOCC) regarding emergency medical and all other emergency response aspects of the incident.
- Coordinate with the Public Information Officer (PIO) for dissemination of press releases and emergency information.
- Coordinate with the State Medical Examiner, Public Health Administrator, Oregon Funeral Directors Association, and appointed removal teams for retrieval, storage, identification, and disposition of human remains.
- Conduct regular briefings for EOC members.

4.2.2 Operations Section Chief

- Coordinate emergency response between on-scene officers and members of the EOC staff.
- Serve as primary liaison with emergency medical officials from other jurisdictions that are providing resources, until a liaison officer can be appointed.
- Analyze resource needs and advise the Incident Commander (IC) and Logistics Section Chief of them.

4.2.3 Logistics Section Chief

- Assist in activation and operation of EOC.
- Assist in coordinating logistics to support emergency medical services (EMS) operations.
- Request assistance from agencies not covered under existing mutual aid agreements with Columbia County or its jurisdictions.

4.3 EMS Providers

- Coordinate activities with the IC.
- Conduct emergency medical service operations.

4.4 Fire Service

- Coordinate all response activities that involve fire suppression, EMS functions, and hazardous materials.

ESF 8. Public Health and Medical Services

- Assist, as needed, in evacuating residents from the affected area.
- Assist, as needed, in staffing roadblocks in cooperation with Law Enforcement and Public Works.
- Conduct emergency medical service operations.

4.5 Law Enforcement

Includes the County Sheriff and/or City Police.

- Coordinate activities with the IC.
- Conduct law enforcement activities.
- Provide crowd and traffic control.
- Initiate road closures, blockades, and detours as needed.
- Provide and coordinate activities of Deputy Medical Examiners until such time as the Medical Examiner assumes control and supervision of this function.
- Coordinate road closures, roadblocks, and detours as needed.
- Provide personnel to set up and staff these road closures.
- Coordinate all Law Enforcement activities both on and off-scene relative to the incident.
- Provide security for the personal effects of incident victims.
- Coordinate all off-scene search and rescue activities to include land-based search and rescue (SAR) and dive rescue.
- Provide route security for vehicles carrying human remains to the morgue facility.
- Initiate and coordinate the evacuation of personnel as deemed necessary.
- Collaborate to create a traffic plan that includes routes of ingress, egress, and evacuation; and continual updating of the Traffic Plan to the IC and Operations Chief.

4.6 Public Works

Includes the County Road Department and/or City Public Works and/or the State Highway Department.

ESF 8. Public Health and Medical Services

- Coordinate activities with the IC.
- Assist with utility restoration and road closures, blockades, and detours, as needed.
- Assist in traffic and crowd control by providing signs, barriers, equipment, and personnel as required and as available.
- Provide heavy equipment, as appropriate, to assist in the extrication of victims.
- Coordinate with law enforcement and fire services to determine needed road closures, roadblocks, and detours. Help provide personnel and equipment to set up and staff.
- Provide continuing flow of information to the IC regarding the flow of traffic to and from the site of the incident and suggest alternate routes as they may become available and/or more appropriate.

4.7 County Emergency Management

- Provide a location for the County EOC
- Maintain an EOC staffing pattern
- Coordinate activities with the IC.
- Assist with coordination of off-site resources.

4.8 TPHFCC

- Work with outside support and adjunct agencies to coordinate additional resources and services.
- Coordinate with State Medical Examiner, private mortuary services and/or other agencies as required for efficient and timely disposition of human remains. See SA B: Mass Fatalities for further information.

5 Concept of Operations

The EOC will serve as the coordination center for all incident operations during a major health emergency, while the Public Health DOC will lead the response.

5.1 General

The Public Health Foundation will coordinate the initial response to most health emergencies affecting the County and will participate in the EOC Command as a lead agency during health emergencies and incidents with a significant health component. Staff of the Public Health Foundation will coordinate the distribution

ESF 8. Public Health and Medical Services

of medical supplies/pharmaceuticals, public health operations and the involvement of the medical and mental health communities.

5.2 Public Health Incidents

Refer to the Public Health Emergency Operations Plan located in Incident Annex XYZ.

6 ESF Development and Maintenance**6.1 Planning**

Emergency planning and coordination is the responsibility of the Department of Emergency Management. A copy of all legally-allowable reports from units, agencies, and/or officers involved in the emergency response shall be made available upon request. All federally-required documentation shall be collected and kept in a file for future reference. This information shall be used in planning to improve future response.

6.2 Updates

Columbia County Emergency Management is responsible for leading updates of the ESF 8 as necessary. All ESFs as well as the base EOP will be updated on a regular schedule.

6.3 Exercises

Exercises consist of the performance of duties, tasks, or operations in a manner similar to the way they would be performed in a real emergency.

The goal of inter-agency training/exercising of the ESF#8 is to improve operational readiness by testing the skills and the application of procedures, policies, and guidelines relating to the plan. In support of that goal, exercises may:

- Reveal planning weaknesses,
- Reveal resource gaps,
- Improve inter-agency coordination,
- Clarify roles and responsibilities, and
- Improve agency/individual performance.

Columbia County Emergency Management has the responsibility to ensure that the Plan is exercised on a periodic basis.

7 Supporting Plans and Procedures

The following plans and procedures are currently in place:

ESF 8. Public Health and Medical Services

- National Response Framework, ESF 8 – Public Health and Medical Services
- State of Oregon Emergency Operations Plan, ESF 8 – Public Health and Medical Services
- The Columbia County Fire Defense Board Mass Casualty Incident Plan
- 2009 Metro Region EMS Patient Treatment Protocols
- The Public Health Foundation of Columbia County Pandemic Influenza Plan
- The Public Health Foundation of Columbia County Mass Prophylaxis Plan
- The Strategic National Stockpile (SNS) Plan for Columbia County
- The Public Health Foundation of Columbia County Strategic National Stockpile Receiving, Staging, Storing Plan (Draft)
- Columbia County Medical Reserve Corps Procedures/Plan
- The Public Health Foundation of Columbia County Radiation Plan
- The Public Health Foundation of Columbia County Drinking Water Emergency Response Plan
- The Public Health Foundation of Columbia County All Hazards Communications Plan (draft)
- The Public Health Foundation of Columbia County Emergency Operations Plan

8 Supporting Annex

- SA B – Mass Fatalities

9 Appendices

- The Public Health Foundation of Columbia County Emergency Operations Plan

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